

## Message Text

LIMITED OFFICIAL USE

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ACTION OES-07

INFO OCT-01 EUR-12 ISO-00 AID-05 CEQ-01 CIAE-00  
ERDA-05 COME-00 DODE-00 EB-07 EPA-01 INR-07 IO-13  
L-03 NSF-01 NSC-05 NSAE-00 PM-05 SS-15 SP-02  
FEAE-00 INT-05 H-01 PA-01 PRS-01 HUD-01 HEW-04  
DOTE-00 CG-00 AGRE-00 TRSE-00 NSCE-00 SSO-00  
USIE-00 INRE-00 ACDA-07 DHA-02 NRC-05 CCO-00 /117 W  
-----034225 221227Z /45

O 221045Z JUL 77

FM USMISSION USBERLIN

TO SECSTATE WASHDC IMMEDIATE 4951

LIMITED OFFICIAL USE SECTION 1 OF 2 USBERLIN 1926

OCT PLEASE PHONE HARPER/BLANE OF EPA (755-8712) UPON  
RECEIPT.

E.O. 11652: N/A

TAGS: SENV, UR, OVIP

SUBJECT: US-USSR ENVIRONMENTAL AGREEMENT; DRAFT REPORT TO  
PRESIDENT ON MID-YEAR REVIEW (02.00)

1."DURING THE WEEK OF JULY 11-15 I WAS IN THE SOVIET  
UNION IN MY CAPACITY AS CHAIRMAN OF THE U.S. SIDE OF THE  
US-USSR ENVIRONMENTAL AGREEMENT. THANKS TO DISCUSSIONS  
WITH CY VANCE AND FRANK PRESS, ALONG WITH GOOD BRIEFINGS  
BY ZBIG BRZEZINSKI'S STAFF, THE STATE DEPARTMENT AND  
THE INTELLIGENCE COMMUNITY, I WAS WELL PREPARED FOR VERY  
PRODUCTIVE MEETINGS. MOST IMPORTANT, I WAS ABLE TO  
REASSURE THE SOVIETS OF YOUR COMMITMENT TO THE BASIC  
GOALS OF THE PROGRAM, WHILE AT THE SAME TIME PUTTING THEM  
ON NOTICE THAT WE ARE PLACING INCREASED EMPHASIS ON  
MUTUALITY OF BENEFIT.

2. I ENCOUNTERED NO POLITICAL ELEMENT IN ANY OF MY DIS-  
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CUSSIONS WITH MY COUNTERPART, DR. ISRAEL, AND HIS STAFF.  
AT ALL TIMES I WAS RECEIVED IN AN OPEN, POSITIVE MANNER  
AND TREATED TO THE WARMEST OF HOSPITALITY. WHILE ONE  
OF MY STAFF AND OUR EMBASSY EXCORT OFFICER WERE GIVEN  
BRIEF "MINI-LECTURES" ON HUMAN RIGHTS AND THE CRUISE  
MISSILE, THE JUNIOR SOVIETS WHO ADDRESSED THESE POINTS  
SEEMED CLEARLY UNCOMFORTABLE AT RAISING THE ISSUES AND

NEVER AGAIN REFERRED TO THEM. FROM THE CORDIAL, PRO-  
DUCTIVE ATMOSPHERE OF OUR MEETINGS AND SOCIAL CONTACTS  
IT IS CLEAR THAT THE SOVIETS WISH TO PRESERVE THIS  
CHANNEL OF PEACEFUL COOPERATION AND WILL AVOID INJECTING  
PURELY POLITICAL GESTURES WHICH WOULD AFFECT THE SUBSTANCE  
OF THE AGREEMENT.

3. ON THE SUBSTANTIVE SIDE, I GAVE THEM A CLEAR INDICA-  
TION OF OUR INTENTION TO INSIST ON INCREASED MUTUALITY  
OF BENEFIT. IN THE PAST, OUR SIDE HAS BEEN SOMEWHAT  
ACCOMMODATING IN LIVING WITH AN IMBALANCE IN FAVOR OF  
THE SOVIETS. THIS WAS EXPECTED, AND WAS KNOWINGLY UNDER-  
TAKEN IN ORDER TO PROVIDE A STIMULUS TO THEIR WORK AND TO  
GIVE THEM A CHANCE TO CATCH UP, AS WELL AS TO BECOME  
ACCUSTOMED TO WORKING MORE OPENLY ON ENVIRONMENTAL PROBLEMS.  
THEIR RECORD DURING THE FIRST FIVE YEARS WAS MIXED, SO WE  
HAVE SET A NEW COURSE AT THE BEGINNING OF THE SECOND FIVE  
YEARS. I SPOKE VERY FRANKLY WITH DR. IZRAEL ON THIS, AND  
HE RESPONDED VERY POSITIVELY THAT THE SOVIET SIDE SHARES  
THIS VIEW. I POINTED OUT YOUR FIRM SUPPORT FOR THIS  
AGREEMENT AS A PART OF YOUR POLICY OF MAINTAINING AND  
EXPANDING USEFUL CONTACTS, WHILE NOTING YOUR INSISTENCE  
THAT ALL SUCH ACTIVITIES SHOULD BE BASED ON SUBSTANTIVE  
BENEFITS FOR BOTH SIDES.

4. IN A RELATED MATTER, I POINTED OUT THAT WE HAVE BEEN  
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RATHER GENEROUS IN ALLOWING THEIR ACCESS TO KEY PERSONNEL  
AND LABORATORIES, AND THAT SIMILAR ACCESS HAS BEEN  
DENIED TO US ON A NUMBER OF OCCASIONS. THE REASONS  
GIVEN HAVE VARIED, BUT THE UNDERLYING RATIONALE HAS  
BEEN THEIR TIGHT SECURITY SYSTEM. THEIR REACTION LEADS  
ME TO BELIEVE THAT THEY WILL NOW BE MORE FORTHCOMING. IF THEY  
ARE NOT, THEN MY STAFF AND THE DEPARTMENT OF STATE WILL  
INSURE THAT WE BEGIN REDUCING ACCESS ON THIS SIDE.  
THE SOVIETS ARE TOUGH NEGOTIATORS, AND WE ARE PREPARED  
TO MATCH THEM WHILE MAINTAINING A CONSTRUCTIVE APPROACH.

5. DURING THE PROJECT REVIEW THE SOVIET PRESENTATIONS  
WERE THOROUGH, STRAIGHTFORWARD STATUS REPORTS. ONLY IN  
THE AREA OF EARTHQUAKE PREDICTION DID THEY EXPRESS ANY  
SIGNIFICANT CONCERN. HERE THEY FEEL THAT US FUNDING AND  
PERSONNEL PROBLEMS ARE CAUSING SOME DIFFICULTY. I WAS  
ABLE TO REASSURE THEM THAT I WOULD LOOK INTO THIS AND  
THAT SINCE FRANK PRESS HAS BEEN ONE OF THE MAIN PARTICI-  
PANTS ON OUR SIDE, EVERYTHING APPROPRIATE WILL BE DONE TO  
KEEP THE PROJECT STRONG.

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ACTION OES-07

INFO OCT-01 EUR-12 ISO-00 AID-05 CEQ-01 CIAE-00  
ERDA-05 COME-00 DODE-00 EB-07 EPA-01 INR-07 IO-13  
L-03 NSF-01 NSC-05 NSAE-00 PM-05 SS-15 SP-02  
FEAE-00 INT-05 H-01 PA-01 PRS-01 HUD-01 HEW-04  
DOTE-00 CG-00 AGRE-00 TRSE-00 NSCE-00 SSO-00  
USIE-00 INRE-00 ACDA-07 DHA-02 NRC-05 CCO-00 /117 W  
-----034389 221222Z /45

O 221045Z JUL 77

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TO SECSTATE WASHDC IMMEDIATE 4952

LIMITED OFFICIAL USE SECTION 2 OF 2 USBERLIN 1926

OCT PLEASE PHONE HARPER/BLANE OF EPA (755-8712) UPON  
RECEIPT.

6. THEIR MENTION OF US FUNDING PROBLEMS BRINGS ME TO  
A POINT WHICH I WILL FURTHER EXPLORE, LINE ITEM FUNDING  
FOR THE AGREEMENT. WHEREAS MOST OF THE OTHER US-USSR  
TECHNICAL BILATERALS ARE ESSENTIALLY ONE-AGENCY AGREE-  
MENTS, THE ENVIRONMENTAL AGREEMENT ENCOMPASSES ELEVEN  
GOVERNMENT ORGANIZATIONS, PLUS INDUSTRY AND ACADEMIA  
WORKING ON 41 PROJECTS. ALL OF THESE MUST NOW FIND  
SUPPORT WITHIN DOMESTIC RESOURCES. I FEEL THAT A SEP-  
ARATE LINE ITEM FUND FOR THE PROGRAM COULD PRODUCE  
IMPROVED RESULTS, PARTICULARLY IN BEING ABLE TO FOCUS  
THE RESOURCES ON THOSE PROJECTS WHERE WE STAND TO GAIN  
THE MOST. IT WOULD ALSO ALLOW BALANCING OF BENEFIT  
ACROSS THE AGREEMENT AS A WHOLE, RATHER THAN HAVING TO  
DO IT STRICTLY ON A PROJECT-BY-PROJECT BASIS AS WE DO  
NOW. THIS WOULD GIVE US FLEXIBILITY IN BEING ABLE TO  
MAINTAIN A PROJECT WHICH IS LARGELY BENEFICIAL TO THEM  
IN EXCHANGE FOR ONE WHICH WOULD BE OF PRIMARY BENEFIT  
TO US; I THINK PARTICULARLY OF THEIR WORK ON ENVIRONMENTAL  
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PROBLEMS IN THE FAR NORTH. WHEN I HAVE COME TO SOME

CONCLUSIONS ON WHETHER TO ACTIVELY PURSUE THIS AND HOW,  
I WILL LET YOU KNOW. IN THE MEANTIME I WOULD WELCOME  
YOUR THOUGHTS ON THE POINT.

7. WE BRIEFLY TOUCHED ON OUR IDEAS FOR NEW PROJECTS IN  
TWO AREAS. THE FIRST IS THE IDENTIFICATION, CLASSIFICA-  
TION AND REGULATION OF TOXIC SUBSTANCES. THE SOVIETS  
ARE VERY INTERESTED IN THIS, AND WE MAY BE ABLE TO  
GET THE BENEFIT OF SOME OF THEIR WORK TO HELP US IN  
THE IMPLEMENTATION OF OUR TOXIC SUBSTANCES CONTROL ACT.  
THEY ALSO EXPRESSED INTEREST IN DETECTION AND REGULA-  
TION OF HARMFUL RADIATION. THESE WILL BE FURTHER  
EXPLORED IN THE NEXT FEW MONTHS WITH A VIEW TOWARD ADOP-  
TION OF NEW PROJECTS AT THE SIXTH ANNUAL JOINT COMMITTEE  
MEETING THIS FALL.

8. IN SUMMARY, THE MEETINGS WENT VERY WELL AND WE CAN  
EXPECT THAT THE SECOND FIVE YEARS OF WORK UNDER THE  
AGREEMENT WILL PRODUCE INCREASED BENEFITS TO BOTH SIDES,  
AS WELL AS AN IMPROVED RATIO OF RESOURCES TO BENEFITS  
ON OUR SIDE. THE SOVIETS UNDERSTAND YOUR SUPPORT OF  
THE AGREEMENT AND THE PRINCIPLE OF COOPERATION BASED  
ON REALISTIC ASSESSMENT OF CAPABILITIES, GOALS AND  
RESULTS. DURING THE ANNUAL MEETING, IT HAS BEEN  
CUSTOMARY FOR A VISITING CO-CHAIRMAN TO BE RECEIVED BY  
THE HEAD OF STATE. I HOPE THAT WE CAN ARRANGE FOR YOU  
TO MEET BRIEFLY WITH DR. IZRAEL THIS FALL TO UNDERSCORE  
YOUR INTEREST AND COMMITMENT TO THE AGREEMENT AND  
FRIENDLY RELATIONS WITH THE SOVIETS."

9. FOR SPIELMAN AND COTSWORTH: STROTHER AND SHOSTAL  
RAISED ISSUE OF ENVIRONMENTAL EDUCATION DURING SIDE  
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DISCUSSIONS. SOVIETS HAD NO PROPOSALS AND WERE NOT  
INTERESTED IN PURSUING SUBJECT. SUBSEQUENT STROTHER  
DISCUSSIONS IN BONN AND BERLIN WITH RESPONSIBLE  
FRG OFFICIALS INDICATE THAT THEY SHARE U.S.  
CONCERN OVER LACK OF ADVANCE PREPARATION FOR TBILISI  
CONFERENCE. GEORGE

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## Message Attributes

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**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AGREEMENT DRAFT, ENVIRONMENT, NEGOTIATIONS, PROGRESS REPORTS  
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**Copy:** SINGLE  
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**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
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**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
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